

OFFICE OF THE LEGISLATIVE SECRETARY ACKNOWLEDGMENT RECEIPT Received By Date

DEC 2 2 2001

The Honorable Joanne M. S. Brown Legislative Secretary I Mina Bente Sais na Liheslaturan Guåhan Twenty-Sixth Guam Legislature Suite 200 130 Aspinal Street Hagåtña, Guam 96910

Dear Legislative Secretary Brown:

Enclosed please find Bill No. 161 (COR) "AN ACT TO ADD CHAPTER 58 TO TITLE 5 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING A MEANS FOR EDUCATION FACILITIES CONSTRUCTION" which was I have signed into law as Public Law No. 26-61.

This legislation allows the government of Guam to use an additional manner of financing the construction of new schools. The mechanism would be to allow government property to be leased to a contractor who would then obtain tax exempt bonds to finance the construction. After the construction, the finished school would be leased back to the government.

While there may be some deficiencies in the language of this legislation, especially concerning the terms "capital maintenance", "if a mechanism to do so [issue tax exempt bonds]", and other terms, the concept is worth exploring and may offer some alternatives in the future.

At this time, there are no current plans to build schools utilizing this type of method.

Very truly yours,

Carl T. C. Gutierrez I Maga'Lahen Guåhan Governor of Guam

Attachments: original bill for vetoed legislation or

copy of bill for signed or overridden legislation and legislation enacted without signature

cc: The Honorable Antonio R. Unpingco

Speaker

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 161 (COR) "AN ACT TO ADD CHAPTER 58 TO TITLE 5 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING A MEANS FOR EDUCATION FACILITIES CONSTRUCTION," was on the 7th day of December, 2001, duly and regularly passed.

Antonio R. Unpingco
Speaker

Attested:

JOANNE M.S. BROWN
Senator and Legislative Secretary

This Act was received by I Maga'lahen Guåhan this /th day of Leemler 2001, at 5:/p o'clock M.

Assistant Staff Officer

Maga'lahi's Office

APPROVED:

CARL T. C. GUTIERREZ
I Maga'lahen Guåhan

Date: /2 - 22 - 0/

Public Law No. <u>26-6/</u>

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill No. 161 (COR)

As amended on the Floor.

Introduced by:

L. F. Kasperbauer

K. S. Moylan

T. C. Ada

J. F. Ada

F. B. Aguon, Jr.

J. M.S. Brown

E. B. Calvo

F. P. Camacho

M. C. Charfauros

Mark Forbes

L. A. Leon Guerrero

V. C. Pangelinan

A. L.G. Santos

A. R. Unpingco

J. T. Won Pat

AN ACT TO *ADD* CHAPTER 58 TO TITLE 5 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING A MEANS FOR EDUCATION FACILITIES CONSTRUCTION.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Title. This Act shall be cited and referred to as "The
- 3 Education Facilities Construction Initiative Act of 2001."
- 4 **Section 2.** Chapter 58 is hereby *added* to Division 5 of Title 5 of the
- 5 Guam Code Annotated to read as follows:
- 6 **"CHAPTER 58.**

7 THE EDUCATION FACILITIES

1	CONSTRUCTION INIT	TATIVE ACT OF 2001.
2	Section 58101.	Title.
3	Section 58102.	Legislative Findings and Policy.
4	Section 58103.	Definitions.
5	Section 58104.	Authorization to Enter into Long-
6		Term Leases.
7	Section 58105.	Procurement.
8	Section 58106.	Responsibilities of Contractor.
9	Section 58107.	Assignments.
10	Section 58108.	Use of Tax-Exempt Bonds for
11		Financing.
12	Section 58109.	Utilities and Routine Maintenance
13		and Repair.
14	Section 58110.	Maintenance Fund.
15	Section 58111.	Rules, Regulations and Restrictions.
16	Section 58112.	Severability.
17		
18	Section 58101. Title.	This Act shall be known and shall be
19	cited as 'The Education Facilities Co	onstruction Initiative Act of 2001.'
20	Section 58102. Legislative	e Findings and Policy. There is a
21	critical shortage of public school	ol facilities on Guam. Many existing
22	facilities are antiquated and ar	e not fit for the purpose of public
23	education. The Department of Ed	ducation ('D.O.E.') is in need of at least
24	five (5) new public schools wit	th all the related civil and structural

facilities and amenities customarily associated with a first rate public education facility, and the University of Guam ('U.O.G.') and the Guam Community College ('G.C.C.') are also in need of additional education and related facilities.

The government of Guam lacks funding for the design and construction of new public school facilities. The government of Guam is also currently unable to seek financing, in its own name, through the bond market. In an effort to overcome these financing hurdles, and to provide for the educational needs of the students of Guam, *I Liheslaturan Guåhan* desires to authorize the government of Guam to enter into contracts for the financing, design, construction and long-term capital maintenance of new public schools with private sector contractors who can provide long-term financing obtained through tax-exempt bonds.

To facilitate the financing, design, construction and maintenance of public school facilities envisioned by this Act, the government of Guam will be authorized to lease for *up to* thirty (30) years government of Guam property on which the public school facilities will be constructed.

The lease of the government property will be to the contractor, who will design and construct the public school facilities and provide funding for the design and construction through the use of tax-exempt bonds. Upon completion of the construction, the facilities and land will be leased back to the government of Guam for a period *not to exceed* the initial ground lease to the contractor over which time the government of Guam will amortize, as lease payments to the contractor, the cost of the

financing, design, construction and related expenses of the public school.

The contractor will also be responsible for the capital maintenance and repair of each of the public school facilities constructed under this Act, which costs shall be paid by the government of Guam as provided for under this Act. At the expiration of the lease-back period, the government of Guam real property and the public school facilities constructed on the government of Guam real property will revert to the government of Guam with no further obligations to the contractor.

Section 58103. Definitions. For purposes of this Chapter and unless otherwise specified, the following words and phrases are defined to mean:

- (a) 'Act' means Chapter 58 of Title 5 of the Guam Code Annotated, known as 'The Education Facilities Construction Initiative Act of 2001.'
- (b) 'Contractor' shall mean the authorized entity which shall be the signatory on the Contract and shall be fully responsible for carrying out the design, construction, financing and maintenance of the Education Facility. The Contractor may cooperate with another entity or entities in any manner the Contractor deems appropriate to provide for the financing, design and construction of the public school facilities envisioned by this Chapter.

(c) 'Contract' shall mean the design, construction and financing contract entered into by and between the Education Agency and the Contractor following negotiations on the response to the Request for Proposal.

- (d) 'Education Agency' shall mean the Guam Department of Education, the University of Guam or the Guam Community College.
- (e) 'Education Facility' shall mean any structure or structures, together with all ancillary facilities, including parking facilities, utilities and infrastructure associated with providing the educational or related services required by an Education Agency.
- (f) 'Lease' shall mean a lease from an Education Agency to the Contractor entered into at the time of the Contract for the Property and commencing upon completion of the Education Facility.
- (g) 'Lease-Back' shall mean the period of the term of the lease between the Contractor and the Education Agency over which period the costs of the design, construction, financing and maintenance of an Education Facility is amortized according to the terms agreed to between the government of Guam and the Contractor. The period of the Lease and the Lease-Back shall be identical.
- (h) 'Property' shall mean any property on which an Education Facility is located.

Section 58104. Authorization to Enter into Long-Term Leases.

For the purpose of facilitating the financing of the design, construction and maintenance of an Education Facility encompassed by this Act, the government of Guam or an Education Agency, as the case may be, is authorized to lease, *if* required, to the Contractor, *subject* to legislative approval, sufficient government of Guam real property on which to construct an Education Facility; *provided*, such property is in the inventory of the Education Agency. The location of the Property may be at the site of an existing Education Facility under the control of an Education Agency, which may be demolished and rebuilt under the provisions of this Act.

Any lease of property pursuant to this Act will be for a period mutually agreed upon between the Education Agency and the Contractor as may be reasonably necessary to amortize over the Lease-Back, the costs associated with the financing, design, construction and maintenance of the Education Facility, and in no event shall such period be *less than* twenty (20) years, or *exceed* thirty (30) years.

Upon completion of the construction of the Education Facility, the Contractor shall lease back to the Education Agency the Property for the period of the Lease-Back period. Upon the expiration of the Lease and the Lease-Back of the Property, and the fulfillment of the terms and conditions of the Lease-Back by the Education Agency, the Property and the Education Facility shall become the property of the Education Agency, and the Contractor shall have no further right, title or interest in the Property or the Education Facility.

Section 58105. Procurement. Upon identifying Property adequate for the placement of an Education Facility, an Education Agency shall solicit Requests for Proposals ('RFP'), through the Department of Public Works, in compliance with the Guam Procurement Law, for the financing, design and construction of the Education Facility, together with maintenance of the Education Facility over the term of the Lease-Back, according to the needs of the Education Agency and consistent with this Chapter.

Section 58106. Responsibilities of Contractor. The Contract shall require that the Contractor be responsible for all costs, expenses and fees of any kind or nature, associated with the design, civil improvements, infrastructure, construction, permits and financing associated with the completion of an Education Facility.

The Contractor shall also be responsible for the capital maintenance and upkeep of the schools during the period of the Lease-Back term. The costs of the design, construction and financing for an Education Facility shall be paid in *substantially* equal monthly installments over the term of the Lease-Back period, which shall be mutually determined by the Education Agency and the Contractor, but which will *not* exceed thirty (30) years.

The capital maintenance, repair and upkeep costs shall be paid on a periodic basis as incurred by the Contractor on terms to be agreed to in the Contract for each Education Facility. Section 58107. Assignments. To facilitate the purposes of this Chapter and to provide security for the bondholders, the Contractor may assign, without the need of the consent of the Education Agency, the Contract, the Lease and the Lease-Back to any underwriter or other appropriate party that has facilitated the issuance of the tax-exempt bonds necessary to provide the financing for the Education Facility.

Section 58108. Use of Tax-Exempt Bonds for Financing. To minimize the financing cost to the Education Agency, all financing utilized by the Contractor to fund the design, construction and maintenance of an Education Facility shall be through tax-exempt bonds or other financial instruments, *if* a mechanism to do so is available. The purpose for this requirement is to assure the Education Agency pays the lowest possible interest rate so that the cost of financing the design, construction and maintenance of an Education Facility to the Education Agency, amortized through the Lease-Back payments from the Education Agency to the Contractor, will be lower than regular commercial rates.

Section 58109. Utilities and Routine Maintenance and Repair.

The Education Agency shall be responsible for the connection and payment of all utilities, including without limitation, power, water, sewer, telephone and cable, and all routine interior maintenance and repair and exterior grounds-keeping and landscaping, and upkeep of the Education Facility. Capital maintenance and repair shall be performed by the Contractor as provided for in this Chapter.



I MINA' BENTE SAIS NA LIHESLATURAN GUAHAN

2001 (FIRST) Regular Session

Date: 12/7/01

VOTING SHEET

	VOIII	IG SHEE	: 1		
Bill No. 161 (COR)					
Resolution No.			P.L. 61		
Question:			P.C.		
					· · · · · · · · · · · · · · · · · · ·
NAME	YEAS	<u>NAYS</u>	NOT VOTING/ ABSTAINED	OUT DURING ROLL CALL	ABSENT
ADA, Joseph F.					
ADA, Thomas C.					
AGUON, Frank B., Jr.					
BROWN, Joanne M. S.	V				
CALVO, Eddie B.	~				
CAMACHO, Felix P.	~				
CHARFAUROS, Mark C.					
FORBES, Mark	V				!
KASPERBAUER, Lawrence F.	V				
LEON GUERRERO, Lourdes A.	V				
MOYLAN, Kaleo S.	1				
PANGELINAN, Vicente C.	~				
SANTOS, Angel L.G.	~				
UNPINGCO, Antonio R.					
WON PAT, Judith T.					~
TOTAL	14	_0	0	0	_/
CERTIFIED TRUE AND CORRECT:					
Clerk of the Legislature			* E	3 Passes = No A = Excused Al	

6,2/1/01

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill No. 161 (COR)

As amended on the Floor.

*

Introduced by:

L. F. Kasperbauer

K. S. Moylan

T. C. Ada

J. F. Ada

F. B. Aguon, Jr.

J. M.S. Brown

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24	new public schools with all the re	elated civil and structural facilities and			

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Any lease of property pursuant to this Act will be for a period mutually agreed upon between the Education Agency and the Contractor as may be reasonably necessary to amortize over the Lease-Back, the costs associated with the financing, design, construction and maintenance of the Education Facility, and in no event shall such period be *less* than twenty (20) years, or *exceed* thirty (30) years.

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MINA ' PENTE SAIS NA LIHES' ATURAN GUÅHAN



Kumitehan Areklamento, Hinanao Gubetnamenton Hinirat, Rifotma yan Rinueba, yan Asunton Fidirat, Taotao Hiyong yan Hinirat

> Senadot Mark Forbes, Gehilu Kabisiyon Mayurat

2.8 MBV 2001

Speaker Antonio R. Unpingco I Mina' Bente Sais Na Liheslaturan Guåhan 155 Hesler Street Hagåtña, Guam 96910

Dear Mr. Speaker:

The Committee on Rules, General Governmental Operations, Reorganization and Reform, and Federal, Foreign and General Affairs, to which Bill No. 161, was referred, wishes to report its findings and recommendations **TO DO PASS BILL NO. 161:** "An Act To Add Chapter 51 To Title 5 Of The Guam Code Annotated, Relative To Establishing A Means For Education Facilities Construction."

The voting record is as follows:

TO PASS	
NOT TO PASS	2
ABSTAIN	<u> </u>
TO PLACE IN INACTIVE FILE	<u>&</u>
TO REPORT OUT	

Copies of the Committee Report and other pertinent documents are attached. Thank you and si Yu'os ma'ase for your attention to this matter.

Mark forbes

Attachments

MINA ' PENTE SAIS NA LIHES' ATURAN GUÅHAN



Kumitehan Areklamento, Hinanao Gubetnamenton Hinirat, Rifotma yan Rinueba, yan Asunton Fidirat, Taotao Hiyong yan Hinirat

> Senadot Mark Forbes, Gebilu Kabisiyon Mayurdt

E.8 MDV 2001

MEMORANDUM

TO:

Committee Members

FROM:

Chairman

SUBJECT:

Committee Report- BILL NO. 161: "An Act To Add Chapter 51 To Title 5 Of The

Guam Code Annotated, Relative To Establishing A Means For Education Facilities

Construction."

Transmitted herewith for your information and action is the report on Bill No. 161 from the Committee on Rules, General Governmental Operations, Reorganization and Reform, and Federal, Foreign and General Affairs.

This memorandum is accompanied by the following:

- 1. Committee Voting Sheet
- 2. Committee Report
- 3. Bill No. 161
- 4. Public Hearing Sign-in Sheet
- Fiscal Note/Fiscal Note Waiver
- 6. Notice of Public Hearing

Please take the appropriate action on the attached voting sheet. Your attention and cooperation in this matter is greatly appreciated.

Should you have any questions regarding the report or accompanying documents, please do not hesitate to contact me.

Thank you and si Yu'os ma'ase.

MARK FORBES

Attachments

Committee on Rules, General C. /ernmental Operations, Reorganiz...ton and Reform, and Federal, Foreign and General Affairs

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I Mina' Bente Sais Na Liheslaturan Guåhan

	Voting Re	cord			
BILL NO. 161: "An Act To Add Chapte Establishing A Means For Education Facilities	er 51 To Titl	e 5 Of The	Guam Code A	nnotated, Rela	tive To
,/	TO PASS	NOT TO PASS	ABSTAIN	INACTIVE FILE	TO REPORT OUT
MARK FORBES, Chairman	<u>/</u>				
Joseph F. Ada, Member					
Joanne M.S. Brown, Member					
Eddie B. Calvo, Member					
Felix P. Camacho, Member	V				
Lawrence F. Kasperbauer, Ph. D., Memb	er				
Kaleo S. Moylan, Member					
Antonio R. Unpingco, Ex-Officio Member	/				
Thomas C. Ada, Member					
Lou A. Leon Guerrero, Member					
Vicente Cangelinan, Member	<u> </u>				

I MINA' BENTE SAIS NA LIHESLATURAN GUÅHAN

COMMITTEE ON RULES, GENERAL GOVERNMENTAL OPERATIONS, REORGANIZATION AND REFORM, AND FEDERAL, FOREIGN AND GENERAL AFFAIRS

SENATOR MARK FORBES, CHAIRMAN

ON BILL NO. 161

"AN ACT TO ADD CHAPTER 51 TO TITLE 5 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING A MEANS FOR EDUCATION FACILITIES CONSTRUCTION."

I. OVERVIEW

The Committee on Rules, General Governmental Operations, Reorganization and Reform, and Federal, Foreign and General Affairs held a public hearing at 10 a.m. on November 1, 2001 in the Public Hearing Room, I Liheslaturan Guahan. Public notice was given in the October 27, 2001 edition of the Pacific Daily News.

Senators present at the public hearing were:

Senator Mark Forbes, Chairman

Senator Larry Kasperbauer, Member

Senator Lou Leon Guerrero, Member

Senator Vicente "Ben" Pangelinan, Member

Senator Frank Aguon, Jr.

II. SUMMARY OF TESTIMONY

Individuals appearing before the Committee to present oral and written testimony on the bill are as follows:

Roy T. Tsuda, Ph.D., Acting President, University of Guam (Oral and written testimony)

Alicia Pinaula, President, Parent Teacher Organization, Mt. Sta. Rosa Elem. School (Oral testimony)

Juanita C.V. Blaz, Parent Representative, Mt. Sta. Rosa Elem. School (Oral testimony)

Jesus Paras Cruz, Parent Representative, Mt. Sta. Rosa Elem. School (Oral testimony)

Rose S. Nauta, Parent Representative, Mt. Sta. Rosa Elem. School (Oral testimony)

Juanita Cushing, Parent Representative, Mt. Sta. Rosa Elem. School (Oral testimony)

Lon Bottcher, Retired Educator (Oral testimony)

Ike Santos, Chief Planner, Dept. of Education (Oral testimony)

Carl Taitano, Member, Task Force on Educational Facilities (Oral Testimony)

Ron Teehan, Administrative Director, Chamorro Land Trust Commission (Oral testimony)

Steve DeBiasi, President, Guam Contactor's Association (Oral testimony)

Rosie Tainatongo, Superintendent of Education (Written Testimony)

Edward Untalan, Administrator, Guam Economic Development Authority (Written testimony)

James A. Martinez, Executive Director, Guam Contractors' Association (Written testimony)

Dr. Roy T. Tsuda, Acting President of the University of Guam, testified before the Committee on Bill No. 161. He said the University is not opposed to the bill, but is unsure of whether it would take advantage of this type of partnership with contractors. He said that if it did, the University should be able to follow its usual procurement procedures, and not go through the Department of Public Works.

Alicia Pinaula, president of the Parent Teacher Organization of Mt. Santa Rosa Elementary School, testified before the Committee in favor of Bill No. 161. She said the bill will open the door for a new school to be opened in the Pagat area, and that the Department of Education is planning on closing Mt. Santa Rosa, leaving the Pagat children to be switched to another school that is already overcrowded. She said DOE has said the structure at Mt. Santa Rosa is still OK for a few years, and added that she thinks it doesn't make sense to close the school.

Juanita Blas, representing her daughter, a student at Mt. Santa Rosa Elementary School, testified before the Committee in favor of Bill No. 161. She said she's been attending land meeting trying to get schools built, and said she's concerned with DOE shutting down Mt. Santa Rosa Elementary School. She said it will split up a good staff at the school. Funding is always a problem, but children deserve more than that. She would also prefer having children tolerate the conditions for a year or a year and a half while a new school is being built rather than the stress of switching to another school.

Jesus Cruz, a parent of a student at Mt. Santa Rosa Elementary School, testified before the Committee in favor of Bill No. 161. He said he would like a picture and the exact location in Pagat for a new school.

Rose Nauta, a parent of a student at Mt. Santa Rosa Elementary School, testified before the Committee in favor of Bill No. 161. She said her children go from Price to Upi to Mt. Santa Rosa. She hopes the schools stay open until God knows when.

Juanita Cushing, a grandparent of a student at Mt. Santa Rosa Elementary School, testified before the Committee in favor of Bill No. 161. She said she's close to the bonding of the school, which will go away if the school is closed.

Lon Bottcher, a retired educator, testified before the Committee in favor of Bill No. 161. He said he now builds small homes, which are steel, quick to put up, the size of a classroom, and easier to aircondition. He suggested that these could be used to build classrooms.

Ike Santos, chief planner at the Department of Education, representing the director, Rosie Tainatongo, read from Tainatongo's written testimony in favor of Bill No. 161 with amendments. The suggested amendments include clearly defining the term "capital maintenance", using the term "agreement" instead of lease so that there would be more flexibility in the agreement, and authorizing the education agency to enter general agreements concerning the underlying land. In addition, Santos said that Mt. Santa Rosa will stay open until a new school is built.

Carl Taitano, a member of the Task Force on Educational Facilities, testified before the Committee on Bill No. 161. He said the Legislature should look at how to deal with capital maintenance and regular maintenance, and should define the responsibilities of each party. He said regarding leases, which transfer ownership rights, the property rights of GovGuam should remain intact. He also has recommendations for tax-exempt debt that he will submit later.

Ron Teehan, administrator of the Chamorro Land Trust Commission, testified before the Committee on Bill No. 161. He said that it's not necessary to transfer the ownership of property to DOE, because the Land Trust Commission can license the use of land to DOE. He also cautioned that identifying lots for school sites should not displace families that have been there for years, as happened at Machanao. He also said that consideration should be taken into account for identifying lots for schools that have infrastructure already in place, because this means that subdivisions for families will have to have infrastructure built elsewhere, which will be an additional cost.

Steve DeBiasi, president of the Guam Contractors Association, testified before the Committee on Bill No. 161. He said the bill has merit, and asked that the Legislature consider adding language to the bill requiring that jobs used for building schools should use 100% local labor.

III. FINDINGS AND RECOMMENDATION

The Committee on Rules, General Governmental Operations, Reorganization and Reform, and Federal, Foreign and General Affairs finds that Bill No. 161 would provide the Department of Education, the University of Guam, and the Guam Community College with an additional funding mechanism for building educational facilities, some of which are badly needed and overdue, as the parents of Mt. Santa Rosa Elementary School testified to.

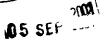
Accordingly, the Committee on Rules, General Governmental Operations, Reorganization and Reform, and Federal, Foreign and General Affairs, to which Bill No. 161 was referred does hereby submit its findings and recommendations to I Mina' Bente Sais Na Liheslaturan Guahan TO DO PASS BILL NO. 161, "An Act To Add Chapter 51 To Title 5 Of The Guam Code Annotated, Relative To Establishing A Means For Education Facilities Construction."

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MINA 'BENTE SAIS NA LIHESLAI UKAN GUALAN

Kum....ıan Areklamento, Hinanao Gubetnamenton ...niråt, Rifotma yan Rinueba, yan Asunton Fidiråt, Taotao Hiyong yan Hiniråt

Senadot Mark Forbes, Gehilu Kabisiyon Mayurat





MEMORANDUM

TO:

Chairman

Committee on Rules, General Governmental Operations, Reorganization

and Reform, and Federal, Foreign and General Affairs

FROM:

Chairman <

Committee on Rules, General Governmental Operations, Reorganization

and Reform, and Federal, Foreign and General Affairs

SUBJECT:

Principal Referral – Bill No. 161

The above bill is referred to your Committee as the Principal Committee, in accordance with Section 6.04.05.01. of the Standing Rules. Your Committee is the Committee authorized to perform the public hearing on this bill and to amend or substitute the bill, as well as report the bill out to the Body. It is recommended that you schedule a public hearing at your earliest convenience.

Thank you for your attention to this matter.

MARK FORBES

Attachment

155 Hesler Street, Hagatña, Guam 96910 Telephone: 671-472-3407/408/512 ·Facsimile: 671-477-5036 · Email: senforbes@hotmail.com

.Introduced

Ind .. 3 1/29/01

AUG 23 Decl

MINA'BENTE SAIS NA LIHESLATURAN GUALINA 2001 (FIRST) Regular Session

Bill No. 161 (COR)

Introduced by:

L. F. Kasperbauer FK K. S. Moylan FY T. C. Ada

AN ACT TO ADD CHAPTER 51 TO TITLE 5 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING A MEANS FOR EDUCATION FACILITIES CONSTRUCTION.

1	BE IT ENACTED BY THE	EOPLE OF	GUAM:			
2	Section 1. Title. This	Act shall be	e cited and	referred	to as	"The
3	Education Facilities Construction	iitiative Act o	f 2001.			
4	Section 2. Chapter 51 is	ereby <i>added</i>	to Title 5	of the (Guam	Code
5	Annotated to read as follows:					
6	"CHAPTER 51.					
7	THE EDUCATION FACILITIES					
8	CONSTRUCTIO	INITIATIV	E ACT OF	2001.		
9	Section 51101.	Title.				
10	Section 51102.	Legis	lative Findi	ngs and Po	olicies.	
11	Section 51103.	Defin	itions.			
12	Section 51104.	Auth	orization to	Enter into	Long	-term
13		Lease	es.	. •		
14	Section 51105.	Procu	ırement.			

1	Section 51106.	Responsibilities of Contractor.		
2	Section 51107.	Assignments.		
3	Section 51108.	Use of Tax-Exempt Bonds for		
4		Financing.		
5	Section 51109.	Utilities and Routine Maintenance and		
6		Repair.		
7	Section 51110.	Maintenance Fund.		
8	Section 51111.	Severability.		
9	Section 51112.	Rules, Regulations and Restrictions.		
10				
11	Section 51101. Title.	This Act shall be known and shall be		
12	cited as "The Education Facilities Co	onstruction Initiative Act of 2001."		
13	Section 51102. Legislative	Findings and Policy. There is a		
14	critical shortage of public school fac-	ilities in Guam. Many existing facilities		
15	are antiquated and are not fit for	the purpose of public education. The		
16	Department of Education is in need o	f at least five (5) new public schools with		
17	all the related civil and structura	al facilities and amenities customarily		
18	associated with a first rate public e	education facility, and the University of		
19	Guam and the Guam Community	College are also in need of additional		
20	education and related facilities.			
21	The government of Guam lack	s funding for the design and construction		

of new public school facilities. The government of Guam is also currently

unable to seek financing, in its own name, through the bond market. In an

effort to overcome these financing hurdles, and to provide for the educational

needs of the students of Guam, I Liheslaturan Guahan desires to authorize the

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government of Guam to enter into contracts for the financing, design, construction and long term capital maintenance of new public schools with private sector contractors who can provide long term financing obtained through tax exempt bonds.

To facilitate the financing, design, construction and maintenance of public school facilities envisioned by this Act, the government of Guam will be authorized to lease for up to thirty (30) years government of Guam property on which the public school facilities will be constructed.

The lease of the Government property will be to the contractor who will design and construct the public school facilities and provide funding for the design and construction through the use of tax-exempt bonds. Upon completion of the construction, the facilities and land will be leased back to the government of Guam for a period not to exceed the initial ground lease to the contractor over which time the government of Guam will amortize, as lease payments to the contractor, the cost of the financing, design, construction, and related expenses of the public school.

The contractor will also be responsible for the capital maintenance and repair of each of the public school facilities constructed under this Act, which costs shall be paid by the government of Guam as provided for under this Act. At the expiration of the lease-back period, the government of Guam real property and the public school facilities constructed on the government of Guam real property will revert to the government of Guam with no further obligations to the contractor.

1	Section 51103. Definitions. For purposes of this Chapter and
2	unless otherwise specified, the following words and phrases are defined to
3	mean:
4	(a) "Act" means Chapter 51 of Title 5 of the Guam Code
5	Annotated, known as "The Education Facilities Construction Initiative
6	Act of 2001."
7	(b) "Contractor" shall mean the authorized entity which shall be
8	the signatory on the Contract and shall be fully responsible for carrying
9	out the design, construction, financing and maintenance of the Education
10	Facility. The Contractor may cooperate with another entity or entities in
11	any manner the Contractor deems appropriate to provide for the
12	financing, design and construction of the public school facilities
13	envisioned by this Act.
14	(c) "Contract" shall mean the design, construction and
15	financing contract entered into by and between the Education Agency
16	and the Contractor following negotiations on the Response to the
17	Request for Proposal.
18	(d) "Education Agency" shall mean the Guam Department of
19	Education, the University of Guam or the Guam Community College.
20	(e) "Education Facility" shall mean any structure or structures,
21	together with all ancillary facilities (including parking facilities), utilities
22	and infrastructure associated with providing the educational or related

services required by an Education Agency.

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CARL T.C. GUTIERREZ

GOVERNOR OF GUAN

DEC 2 2 2001

The Honorable Joanne M. S. Brown Legislative Secretary I Mina'Bente Sais na Liheslaturan Guåhan Twenty-Sixth Guam Legislature Suite 200 130 Aspinal Street Hagåtña, Guam 96910

OFFICE OF THE LEGISLATIVE SECRETARY ACKNOWLEDGMENT RECEIPT Received By

Dear Legislative Secretary Brown:

Enclosed please find Bill No. 212 (LS) "AN ACT TO ESTABLISH A TASK FORCE ON WORKPLACE VIOLENCE TO STUDY THE MOST EFFECTIVE MEANS TO PREVENT VIOLENCE IN THE WORKPLACE" which was I have signed into law as Public Law No. 26-62.

While there are many task forces created in the government, there is no task force specifically to concentrate on violence as it occurs in the workplace. This legislation fills that gap, and this task force may find that workplace violence has different characteristics than violence in other types of settings. Also, the increase of workplace violence throughout the United States in recent year, and an especially serious case of workplace violence that has occurred here on our island, has caused a great deal of concern for safety at work. Some concentration of effort will serve to eliminate the causes of this violence.

The task force set up under this legislation will determine the parameters of the occurrence of workplace violence on Guam, and will suggest a course of action that can be taken.

Very truly yours,

Carl T. C. Gutierrez I Maga'Lahen Guåhan Governor of Guam

Attachments: original bill for vetoed legislation or

copy of bill for signed or overridden legislation and legislation enacted without signature

cc: The Honorable Antonio R. Unpingco

Speaker

0614

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 212 (LS) "AN ACT TO ESTABLISH A TASK FORCE ON WORKPLACE VIOLENCE TO STUDY THE MOST EFFECTIVE MEANS TO PREVENT VIOLENCE IN THE WORKPLACE," was on the 7th day of December, 2001, duly and regularly passed.

Public Law No. __26-62

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill No. 212 (LS)

As amended on the Floor.

Introduced by:

J. T. Won Pat

L. A. Leon Guerrero

J. M.S. Brown

L. F. Kasperbauer

J. F. Ada

T.C.Ada

F. B. Aguon, Jr.

E. B. Calvo

F. P. Camacho

M. C. Charfauros

Mark Forbes

K. S. Moylan

V. C. Pangelinan

A. L.G. Santos

A. R. Unpingco

AN ACT TO ESTABLISH A TASK FORCE ON WORKPLACE VIOLENCE TO STUDY THE MOST EFFECTIVE MEANS TO PREVENT VIOLENCE IN THE WORKPLACE.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan
- 3 finds that Workplace Violence has emerged as an important safety and health
- 4 issue in today's workplace. It is important not to ignore nor condone this
- 5 reality. It is a known fact that there are threats of violence in the workplace.
- 6 Workplace violence is a pervasive and deadly phenomenon that could strike

anywhere at anytime. The first line of defense is to be well informed in order
to respond appropriately in the event of a threat or incident of violence.

It is therefore the intent of *I Liheslaturan Guåhan* to establish a Task Force on Workplace Violence to address methods in the prevention and preparation for deterrence of potential incidents of workplace violence, and what recourse is available in the event that an employee is threatened with violence.

Section 2. Establishment and Duties of the Task Force on Workplace Violence. There is hereby established the Task Force on Workplace Violence ("Task Force"), which shall study the most effective means to prevent workplace violence. The Task Force shall issue, *no later than* one hundred twenty (120) days from its initial meeting, a written report to *I Maga'lahen Guåhan* and to *I Liheslaturan Guåhan* which shall include, but *not* be limited to:

- (a) review of the incidence of workplace violence, based upon data obtained from health, labor and law enforcement agencies of the government of Guam and the Federal Government;
- (b) an analysis of the existing policies and regulations governing prevention of workplace violence; and
- (c) recommendations concerning laws, regulations or incentives necessary for increased security in the workplaces, and protection of employees, including any draft legislation the Task Force deems appropriate.

Section 3. Composition of Task Force on Workplace Violence.

The Task Force shall be composed of ten (10) members as follows:

1	(a) the Director of the Department of Labor, or that person's
2	designee;
3	(b) the Attorney General of Guam, or that person's designee;
4	(c) the Chief of the Guam Police Department, or that person's
5	designee;
6	(d) three (3) representatives from the business community
7	appointed by I Maga'lahen Guåhan;
8	(e) a representative from organized labor appointed by I
9	Maga'lahen Guåhan;
l0	(f) one (1) advocate from a non-profit family violence coalition
l 1	or organization appointed by the Speaker of I Liheslaturan Guåhan;
12	(g) one (1) member of the community-at-large appointed by the
13	Speaker of I Liheslaturan Guåhan; and
14	(h) a representative from the Superior Court of Guam.
15	The Director of the Department of Labor, or that person's designee, shall
16	serve as temporary chairperson, and shall convene the first meeting of the
17	Task Force. At its first meeting the Task Force shall elect from among its
18	members a chairperson and a vice-chairperson. The chairperson shall preside
19	at all meetings of the Task Force, shall act as the spokesperson of the Task
20	Force and perform such other duties as the Task Force shall direct.
21	Section 4. Term and Vacancy of the Task Force on Workplace
22	Violence. The Task Force shall be formed and meet no later than forty-five
23	(45) days after the enactment of this Act. The members of the Task Force shall
24	serve for the duration of the existence of the Task Force. Any vacancy shall be

- 1 filled in the same manner as the original appointment, but *only* for the balance
- 2 of the term. The Task Force members shall serve without compensation. The
- 3 Task Force shall terminate upon the acceptance of its report by I Maga'lahen
- 4 Guåhan and the Speaker of I Liheslaturan Guåhan.
- 5 Section 5. Support Services. The Department of Labor, the Office
- 6 of the Attorney General and the Guam Police Department shall assist the Task
- 7 Force in the performance of its duties and provide the Task Force with
- 8 studies, data or other information.
- 9 Section 6. Severability. If any provision of this Law or its
- 10 application to any person or circumstance is found to be invalid or contrary to
- 11 law, such invalidity shall *not* affect other provisions or applications of this
- 12 Law which can be given effect without the invalid provisions or application,
- and to this end the provisions of this Law are severable.

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I MINA' BENTE SAIS NA LIHESLATURAN GUAHAN

2001 (FIRST) Regular Session

Date: 12/7/01

VOTING SHEET

Bill No. <u> </u>			1.7		
Question:			21.42		
			1		
NAME	YEAS	<u>NAYS</u>	NOT VOTING <u>/</u> ABSTAINED	OUT DURING ROLL CALL	ABSENT
ADA, Joseph F.	~				
ADA, Thomas C.	V				
AGUON, Frank B., Jr.	V			:	
BROWN, Joanne M. S.	V				
CALVO, Eddie B.	V				
CAMACHO, Felix P.	~				
CHARFAUROS, Mark C.	V				
FORBES, Mark	V			;	
KASPERBAUER, Lawrence F.	V				
LEON GUERRERO, Lourdes A.	V				
MOYLAN, Kaleo S.					
PANGELINAN, Vicente C.					
SANTOS, Angel L.G.	V				
UNPINGCO, Antonio R.	V				
WON PAT, Judith T.					~
TOTAL	14	0	0	0	
CERTIFIED TRUE AND CORRECT:			4	·	
Clerk of the Legislature			^ E	3 Passes = No A = Excused A	

MINA ' L'ENTE SAIS NA LIHES' ATURAN GUÅHAN

Kumitehan Areklamento, Hinanao Gubetnamenton Hinirat, Rifotma yan Rinueba, yan Asunton Fidirat, Taotao Hiyong yan Hinirat

> Senadot Mark Forbes, Gehilu Kabisiyon Mayurat

28 NOV 2001

Speaker Antonio R. Unpingco I Mina' Bente Sais Na Liheslaturan Guåhan 155 Hesler Street Hagåtña, Guam 96910

Dear Mr. Speaker:

The Committee on Rules, General Governmental Operations, Reorganization and Reform, and Federal, Foreign and General Affairs, to which Bill No. 212, was referred, wishes to report its findings and recommendations **TO DO PASS BILL NO. 212:** "An Act To Establish A Task Force On Workplace Violence To Study The Most Effective Means To Prevent Violence In The Workplace."

The voting record is as follows:

TO PASS	9
NOT TO PASS	
ABSTAIN	X
TO PLACE IN INACTIVE FILE	
TO REPORT OUT	<u> </u>

Copies of the Committee Report and other pertinent documents are attached. Thank you and si Yu'os ma'ase for your attention to this matter.

MARK FORBES

Attachments

TURAN GUPHAN NUMBER OF THE PROPERTY OF THE PRO

MINA ' "ENTE SAIS NA LIHES".ATURAN GUÅH.'

Kumitehan Areklamento, Hinanao Gubetnamenton Hinirat, Rifotma yan Rinueba. yan Asunton Fidirat, Taotao Hiyong yan Hinirat

> Senadot Mark Forbes, Gebilu Kabisiyon Mayurdt

MEMORANDUM

TO:

Committee Members

FROM:

Chairman

SUBJECT:

Committee Report- BILL NO. 212: "An Act To Establish A Task Force On Workplace Violence To Study The Most Effective Means To Prevent Violence In The Workplace."

Transmitted herewith for your information and action is the report on Bill No. 212 from the Committee on Rules, General Governmental Operations, Reorganization and Reform, and Federal, Foreign and General Affairs.

This memorandum is accompanied by the following:

- 1. Committee Voting Sheet
- 2. Committee Report
- 3. Bill No. 212
- 4. Public Hearing Sign-in Sheet
- 5. Fiscal Note/Fiscal Note Waiver
- 6. Notice of Public Hearing

Please take the appropriate action on the attached voting sheet. Your attention and cooperation in this matter is greatly appreciated.

Should you have any questions regarding the report or accompanying documents, please do not hesitate to contact me.

Thank you and si Yu'os ma'ase.

MARK FORBES

Attachments

I MINA' BENTE SAIS NA LIHESLATURAN GUÅHAN

COMMITTEE ON RULES, GENERAL GOVERNMENTAL OPERATIONS, REORGANIZATION AND REFORM, AND FEDERAL, FOREIGN AND GENERAL AFFAIRS

SENATOR MARK FORBES, CHAIRMAN

ON BILL NO. 212

"AN ACT TO ESTABLISH A TASK FORCE ON WORKPLACE VIOLENCE TO STUDY THE MOST EFFECTIVE MEANS TO PREVENT VIOLENCE IN THE WORKPLACE."

I. OVERVIEW

The Committee on Rules, General Governmental Operations, Reorganization and Reform, and Federal, Foreign and General Affairs held a public hearing at 10 a.m. on November 01, 2001 in the Public Hearing Room, I Liheslaturan Guahan. Public notice was given in the October 27, 2001 edition of the Pacific Daily News.

Senators present at the public hearing were:

Senator Mark Forbes, Chairman Senator Larry Kasperbauer, Member Senator Lou Leon Guerrero, Member Senator Vicente "Ben" Pangelinan, Member Senator Frank Aguon, Jr.

II. SUMMARY OF TESTIMONY

There were no oral or written testimonies presented to the committee on Bill No. 212.

III. FINDINGS AND RECOMMENDATION

The Committee on Rules, General Governmental Operations, Reorganization and Reform, and Federal, Foreign and General Affairs finds that Bill No. 212 which creates a task force on workplace violence is long overdue for the protection of employees who are subjected to a hostile and violent work environment. This task force is organized in an effort to curtail the growth of such incidences of workplace violence by providing methods and laws to assist victims and educate employers. It is the intent of this legislation to protect the victims of a hostile workplace and to provide a legal recourse for the victims in the event that violence occurs.

Accordingly, the Committee on Rules, General Governmental Operations, Reorganization and Reform, and Federal, Foreign and General Affairs, to which Bill No. 212 was referred does hereby submit its findings and recommendations to I Mina' Bente Sais Na Liheslaturan Guahan **TO DOPASS BILL NO. 212**, "An Act To Establish A Task Force On Workplace Violence To Study The Most Effective Means To Prevent Violence In The Workplace."

MINA 'BENTE SAIS NA LIMEDLAI URAIN UURAIN

Ku....tehan Areklamento, Hinanao Gubetnament Hinirat, Rifotma yan Rinueba, yan Asunton Fidirat, Taotao Hiyong yan Hinirat

Senadot Mark Forbes, Gehilu Kabisiyon Mayurat

25 OCT 2001

MEMORANDUM

TO:

Chairman

Committee on Rules, General Governmental Operations, Reorganization and

Reform, and Federal, Foreign and General Affairs

FROM:

Chairman

Committee on Rules, General Governmental Operations, Reorganization and

Reform, and Federal, Foreign and General Affairs

SUBJECT:

Principal Referral - Bill No. 212 (LS)

The above bill is referred to your Committee as the Principal Committee, in accordance with Section 6.04.05.01. of the Standing Rules. Your Committee is the Committee authorized to perform the public hearing on this bill and to amend or substitute the bill, as well as report the bill out to the Body. It is recommended that you schedule a public hearing at your earliest convenience.

Thank you for your attention to this matter.

MARK FORBES

Attachment



MINA' BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (First) REGULAR SESSION

Bill No. 2/2(45) Introduced By:

J. T. Won Pate L. A. Leon Guerrero J. S. J. M. S. Brown

AN ACT TO ESTABLISH A TASK FORCE ON WORKPLACE VIOLENCE TO STUDY THE MOST EFFECTIVE MEANS TO PREVENT VIOLENCE IN THE WORKPLACE.

BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds
- that Workplace Violence has emerged as an important safety and health
- 4 issue in today's workplace. It is important not to ignore nor condone this
- 5 reality. It is a known fact that there are threats of violence in the work
- 6 place. Workplace violence is a pervasive and deadly phenomenon that
- 7 could strike anywhere at anytime. The first line of defense is to be well
- 8 informed in order to respond appropriately in the event of a threat or
- 9 incident of violence.

violence.

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It is therefore, the intent of *I Liheslaturan Guåhan* to establish a Task
Force on Workplace Violence to address methods in the prevention and
preparation for deterrence of potential incidents of workplace violence and
what recourse is available in the event that an employee is threatened with

- Section 2. Establishment and Duties of the Task Force on Workplace
- Violence. There is established the Task Force on Workplace Violence
- 3 ("Task Force"), which shall study the most effective means to prevent
- 4 workplace violence. The Task Force shall issue, no later than one hundred
- 5 twenty (120) days from its initial meeting a written report to I Maga'lahen
- 6 Guåhan; and I Liheslaturan Guåhan which shall include, but not be limited
- 7 to:

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- (a) review of the incidence of workplace violence, based on data obtained from health, labor and law enforcement agencies of the government of Guam and the Federal government;
 - (b) an analysis of the existing policies and regulations governing prevention of workplace violence; and
- 13 (c) recommendations concerning laws, regulations or incentives
 14 necessary for increased security in the workplaces and
 15 protection of employees, including any draft legislation the Task
 16 Force deems appropriate.
- 17 Section 3. Composition of Task Force on Workplace Violence. The Task
- Force shall be composed of seven (7) members as follows:
 - (a) the Director of Department of Labor or his designee;
- 20 (b) the Attorney General of Guam or his designee;
- (c) the Chief of the Guam Police Department or his designee;

1	(d) a representative from the business community appointed by I
2	Maga'lahen Guåhan;
3	(e) a representative from organized labor appointed by I
4	Maga'lahen Guåhan;
5	(f) one (1) advocate from a non-profit family violence coalitions or
6	organizations appointed by Speaker of the I Liheslaturan
7	Guåhan; and
8	(g) one (1) member of the community at large appointed by the
9	Speaker of the I Liheslaturan Guåhan.
10	The Director of the Department of Labor or his designee shall serve as
11	temporary chairperson, and shall convene the first meeting of the Task
12	Force. At its first meeting the Task Force shall elect from among its
13	members a chairperson and a vice-chairperson. The chairperson shall
14	preside at all meetings of the Task Force, shall act as the spokesperson of
15	the Task Force and perform such other duties, as the Task Force shall
16	direct.
17	Section 4. Term and Vacancy of the Task Force on Workplace Violence.
18	The Task Force shall be formed and meet no later than forty-five (45) days
19	after the enactment of this Act. The members of the Task Force shall serve
20	for the duration of the existence of the Task Force. Any vacancy shall be
21	filled in the same manner as the original appointment, but only for the
22	balance of the term. The Task Force members shall serve without